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C O N F I D E N T I A L STATE 145911

E.O. 12356: DECL: OADR
TAGS: PREL, MARR, MOPS, RW, UN
SUBJECT: RWANDA: DISCUSSION AT MAY 11 TRILATERALS

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REF: ADDIS ABABA 3075

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: DURING MAY 11 TRILATERALS, BELGIAN, FRENCH AND US REPRESENTATIVES AGREED TO REOPEN THE QUESTION OF UN SUPPORT FOR RWANDAN PEACEMAKING WITH BOUTROS GHALI -- BOTH THE BORDER FORCE AND THE ENHANCED OAU NEUTRAL MILITARY OBSERVER GROUP (NMOG) -- ONCE THE UGANDANS AND RWANDANS HAVE RECONFIRMED THEIR DESIRE FOR A BORDER FORCE. THE THREE ALSO AGREED TO SPONSOR A MEETING IN ADDIS TO FIND FUNDING FOR OAU ENHANCEMENT ONCE A COSTED PLAN IS READY. END SUMMARY.

3. BELGIAN, FRENCH AND AMERICAN DELEGATIONS DISCUSSED NEXT MOVES ON RWANDA DURING MAY 11 TRILATERALS IN WASHINGTON. THE FRENCH DELEGATION INCLUDED DAS CATHERINE BOIVINEAU PLUS EMBASSY AFRICA WATCHER DE LA BATIE; THE BELGIANS INCLUDED MFA SEC GEN LODE WILLEMS, AMBASSADOR CASSIERS, AFRICA DIRECTOR WILL JAENEN, AND DCM JAN GRAULS.

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DEPARTMENT WAS REPRESENTED BY A/S MOOSE, DAS'S BYERLY AND BRYNN, AND AF/C DIRECTOR PRINGLE.

4. THE THREE AGREED THAT BOUTROS-GHALI'S REJECTION OF FURTHER MOVES UNTIL AFTER AN ARUSHA AGREEMENT WAS PARTIALLY DUE TO MISINFORMATION ABOUT UGANDA'S POSITION ON THE BORDER FORCE, AND SHOULD NOT BE TAKEN AS FINAL. THE SYG'S SUBSEQUENT (SEE PARA 5 BELOW) AGREEMENT TO SEND TWO TECHNICIANS TO ADDIS INDICATED HEALTHY SECOND THOUGHTS ABOUT SUPPORTING THE OAU.

5. THE PARTICIPANTS DECIDED FIRST TO ENCOURAGE CLEAR RESTATEMENTS BY BOTH UGANDA AND RWANDA IN FAVOR OF A BORDER FORCE. (FYI. A MAY 11 LETTER FROM THE UGANDAN PERMREP IN NEW YORK TO SC PRESIDENT VORONTSOV CLARIFIED THAT THE GOU HAS NO OBJECTION TO A UN BORDER MONITORING FORCE. THE GOU "IS NOT INSISTING ON SIMULTANEOUS DEPLOYMENT OF A UN PEACE-KEEPING FORCE INSIDE RWANDA AND THE STATIONING OF AN OBSERVER CONTINGENT ON THE UGANDA SIDE OF THE COMMON BORDER." THE LETTER CONTINUES, STATING THE GOU'S "EXPECTATION" THAT THE SC WILL "REFLECT, AS APPROPRIATE, THAT AGREEMENT WAS EARLIER REACHED THAT A NEUTRAL OBSERVER OR PEACEKEEPING FORCE WOULD BE DEPLOYED

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IN THE BUFFER ZONE BETWEEN THE CONFLICTING FORCES INSIDE RWANDA." THIS LATEST LETTER REPRESENTS AN IMPROVEMENT OVER THE PERMREP'S APRIL 29 LETTER TO U/SYG ANNAN, WHICH STATED THE GOU'S "UNDERSTANDING" THAT DEPLOYMENT OF THE TWO FORCES WOULD TAKE PLACE "SIMULTANEOUSLY." END FYI)

6. SECONDLY THE PARTICIPANTS AGREED TO REOPEN THE
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QUESTION WITH BOUTROS-GHALI PERSONALLY, WITH AN EYE TOWARD DEPLOYMENT OF BOTH AN ENHANCED OAU NMOG AND A BORDER FORCE AS SOON AS POSSIBLE (WE WILL CABLE TALKING POINTS FOR COORDINATION WITH BELGIANS AND FRENCH IN NEW YORK.)

7. WITH REGARD TO SUPPORT FOR AN ENHANCED NMOG, BOIVINEAU REITERATED FRANCE'S WILLINGNESS TO SUPPORT TWENTY MORE SENEGALESE BUT NOTHING MORE, AT LEAST NOT UNTIL THE NMOG HAS PROVED ITS WORTH AND OVERCOME ITS LOW REPUTATION IN PARIS (BOTH FOR INEFFICIENCY AND FOR BIASED. PRO-RPF ACTIVITY).

8. IT WAS NONETHELESS AGREED THAT ONCE A REASONABLE AND COSTED BLUEPRINT FOR AN ENHANCED NMOG HAS BEEN TABLED, THE THREE WILL IMMEDIATELY CONVOKE A MEETING IN ADDIS ABABA OF THE OAU PLUS OTHER POTENTIAL DONORS (THE BELGIANS EXPRESSED PARTICULAR INTEREST IN GETTING HELP FROM OTHER EC MEMBERS) TO COVER ANY UNMET COSTS. THE U.S. SIDE

AGREED TO COMPLETE A BLUEPRINT DOCUMENT FOR DISCUSSION, BUILDING ON EFFORTS ALREADY UNDERWAY. (FYI: THE CONFIDENTIAL OAU OPERATIONAL PLAN DISCUSSED IN REFTTEL TO DEPLOY A TOTAL OF 240 TROOPS IMMEDIATELY APPEARS SOUND AND DOABLE. WE EXPECT TO RECEIVE FROM ADDIS MAY 13 AN ADVANCE COPY OF THE OAU "WISH LIST" BASED ON THIS PLAN AND WILL USE THIS AS OUR STARTING POINT FOR THE BLUEPRINT. END FYI.)

9. DISCUSSANTS WERE AWARE THAT CURRENT THINKING ON ENHANCED NMOG ENVISIONS A 240 MAN LEVEL WITH NIGERIAN, TUNISIAN, AND SENEGALESE TROOPS (REFTTEL), AND THAT THE OAU
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STILL HAS ABOUT USD 320,000 IN UNEXPENDED ESF SUPPORT MONEY WHICH COULD BE DEVOTED TO THE ENHANCED NMOG. (THERE IS ABOUT USD 445'000 IN THE FMF ACCOUNT FOR THE OAU WHICH CAN BE USED FOR LESS TIME-SENSITIVE NEEDS.) SUBSEQUENT TO THE TRILATERAL MEETING, DEPARTMENT LEARNED FROM USUN THAT THE TWO UN TECHNICIANS WILL ARRIVE IN ADDIS MAY 13 IN TIME TO REVIEW THE OAU OPERATIONS PLAN AND PARTICIPATE IN ANY DONORS' MEETING.

10. THE BELGIANS EXPRESSED CONCERN ABOUT RPF LOBBYING TO OBTAIN FUNDS TO SUPPORT MILITARY INTEGRATION. THE DELEGATIONS AGREED THAT GIVEN THE ECONOMIC IMPLICATIONS AND COMPLEXITY OF MILITARY INTEGRATION AND DEMOBILIZATION IN RWANDA, IT WOULD BE USEFUL FOR THE THREE TO ENCOURAGE (VIA INDIVIDUAL APPROACHES) THE WORLD BANK TO HEAD A MULTILATERAL DEMOBILIZATION EFFORT, PERHAPS MODELLED ON THE ONE IN UGANDA.

11. INSTRUCTIONS FOR ACTIONS PROPOSED IN PARAGRAPHS SIX AND EIGHT WILL BE SENT SEPARATELY. CHRISTOPHER

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